



CITY OF KENT

**COMMUNITY DEVELOPMENT BLOCK GRANT
CONSOLIDATED ANNUAL PERFORMANCE AND EVALUATION
REPORT**

2022

Third Year CAPER
ASSOCIATED WITH THE
2020 – 2024

Consolidated Plan for Housing and Community Development

CR-05 - Goals and Outcomes

Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)

This could be an overview that includes major initiatives and highlights that were proposed and executed throughout the program year.

The purpose of this report, which is called the Consolidated Annual Performance and Evaluation Report (CAPER), is to inform the U.S. Department of Housing and Urban Development (HUD) and the community, of the activities and accomplishments derived from the investment of Community Development Block Grant (CDBG) and other resources for the 2022 program year, which covers the period January 1, 2022, to December 31, 2022.

In 2022, HUD allocated \$1,131,489 in CDBG funds to the City. The City and its sub-recipients--organizations providing activities on behalf of the City--successfully executed the activities that were supported by CDBG funds.

Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)

Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Maintain Affordable Housing	Affordable Housing	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	425	292	69%	100	100	97%

Opportunity to Meet Basic Needs	Non-Homeless Special Needs	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	2773	1726	62%	527	868	165%
Opportunity to Meet Basic Needs	Non-Homeless Special Needs	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	0		0	0	
Planning and Administration Support	Planning & Administration	CDBG: \$	Other	Other	0	0		0	0	
Prevent Homelessness	Homeless	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	120	205	170.83%	116	230	198.28%
Prevent Homelessness	Homeless	CDBG: \$	Tenant-based rental assistance / Rapid Rehousing	Households Assisted	481	422	87.7%		139	255%
Prevent Homelessness	Homeless	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	240	653	272%	94	335	356%
Prevent Homelessness	Homeless	CDBG: \$	Homelessness Prevention	Persons Assisted	0					
Support Economic Viability	Economic Opportunities	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	250	250	1%	79	82	104%

Support Economic Viability	Economic Opportunities	CDBG: \$	Businesses assisted	Businesses Assisted	50	54	2%	7	25	357%
Support Economic Viability	Economic Opportunities	CDBG: \$	Other	Other	0	0			0	

Table 1 - Accomplishments – Program Year & Strategic Plan to Date

Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.

As explained in the preceding tables, the City successfully addressed the goals and objectives of meeting basic needs, affordable housing

to homeless and at-risk persons, increasing self-sufficiency, and planning and administration by providing the following services:

- Case management services to youth with intellectual disabilities and their families
- Rent and utility assistance
- Home repair assistance
- Shelter
- Transitional housing
- Employment and training
- Rental Assistance
- Food Assistance
- Community garden to increase food security
- Micro-enterprise assistance
- Legal Services to under-served populations
- Healthcare resources and testing for individuals in the sex industry
- Education services for youth
- Planning and administration activities

Expected and actual numbers were revised to include CDBG-CV funded programs. With the addition of the CDBG-CV funded programs, Goal accomplishments appear to be under for a few reasons:

South Sound Outreach: The agency faced challenges enrolling Kent Residents into their program, due to location and lack of local Kent partnerships to refer to agency. Subsequently the City was not able to reimburse any funds to this project.

West African Community Council: The City was not able to reimburse due to agency not meeting any of their quarterly performance measures.

CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	CDBG
White	388
Black or African American	539
Asian	232
American Indian or American Native	12
Native Hawaiian or Other Pacific Islander	71
Total	1,242
Hispanic	187
Not Hispanic	1055

Table 2 – Table of assistance to racial and ethnic populations by source of funds

Narrative

Demographic breakdown is listed below:

- 31% of the population served was White
- 43% of the population served was Black or African American
- 19% of the population served was Asian
- 1% of the population served was American Indian or American Native
- 6% of the population served was Native Hawaiian or Other Pacific Islander
- 15% of the population served was ethnic Hispanic

*Note: The racial categories listed above do not include all the racial categories that are tracked by sub-recipients in compliance with the racial categories that HUD requires programs to track. For example, programs track Other/Multi-racial, Black/African American AND White, etc. If all the racial categories are added, the total is 1303. Total number of Hispanics reported as ethnically Hispanic within all racial categories is 208.

CR-15 - Resources and Investments 91.520(a)

Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	public - federal	1,131,489	1,542,056

Table 3 - Resources Made Available

Narrative

The City invested the full allotment of its CDBG budget into public services, capital projects, and planning and administration in accordance with the strategies outlined in the Consolidated Plan for Housing and Community Development. The City also primarily used its CDBG-CV funds for public services.

Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
City of Kent	100%	100%	Public Service & Capital

Table 4 – Identify the geographic distribution and location of investments

Narrative

The City distributed 100% CDBG funds to programs serving Kent residents throughout all geographic regions of the City. Funds were primarily invested in programs serving low/moderate-income individuals and families.

Leveraging

Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.

In addition to allocating \$1,131,489 in CDBG funds, the City leveraged \$1,262,820 in resources from General Funds to fund additional human services programs (includes funds to organizations and administrative costs).

Additional leveraging opportunities included the following:

The City allocated \$26,000 Criminal Justice funds to support 2 youth programs focused on reducing youth violence and cyber bullying. The Youth Violence program utilized the Family Peace Initiative Curriculum and engaged youth in a series of workshops. The cyber bullying curriculum was embedded in an out of school time program held at BirchCreek, a King County Housing Authority residential community for low income families.

The City allocated \$19,750 through a small grants program to support youth led summer projects that supported youth well-being. The youth co-designed services of activities included program leaders of 6 youth development programs in Kent.

\$25,000 grant from the Washington Office of Public Defense was used to increase resource navigation and case management services for clients utilizing public defense services through the Kent Municipal Court. The overall objective was to decrease barriers in accessing programs and services for clients.

The City does not allocate HOME funds; however, Kent staff participates on the Joint Recommendations Committee (JRC) on a rotating basis. The JRC is an inter-jurisdictional body that provides funding recommendations on a variety of capital funding sources for affordable housing, including HOME funds. JRC also provides advice on guidelines and procedures for King County, and its consortia city partners on a wide range of housing and community development issues.

CR-20 - Affordable Housing 91.520(b)

Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.

	One-Year Goal	Actual
Number of Homeless households to be provided affordable housing units	40	172
Number of Non-Homeless households to be provided affordable housing units	0	0
Number of Special-Needs households to be provided affordable housing units	0	0
Total	40	172

Table 5 – Number of Households

	One-Year Goal	Actual
Number of households supported through Rental Assistance	116	379
Number of households supported through The Production of New Units	0	0
Number of households supported through Rehab of Existing Units	100	100
Number of households supported through Acquisition of Existing Units	0	0
Total	216	479

Table 6 – Number of Households Supported

Discuss the difference between goals and outcomes and problems encountered in meeting these goals.

Outcomes were more than one-year goals for two reasons:

- The Home Repair Program assisted low/mod income residents in maintaining their homes, and CDBG-CV programs were added from 2022; which consisted of rental assistance, transitional housing, and shelter programs. Therefore, increasing the reflected PY.

Discuss how these outcomes will impact future annual action plans.

Although the City is projecting that it will receive level funding in 2023; future funding predictions are extremely speculative given the strain on the federal budget associated with the pandemic. The pandemic has also led to under-employment, unemployment, and income reduction. This will continue to impact the ability of Kent residents to pay rent and remain housed, which will increase the number of individuals and families experiencing homelessness. The City allocated a large percentage of its CDBG-CV funds to rental assistance.

Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.

Number of Households Served	CDBG Actual	HOME Actual
Extremely Low-income	940	0
Low-income	415	0
Moderate-income	61	0
Total	1416	0

Table 7 – Number of Households Served

Narrative Information

The City met the national objective of activities benefitting low/moderate-income persons; these totals include City of Kent-Home Repair program, CDBG and CDBG-CV projects; which consisted of rental assistance, transitional housing, and shelter programs pursuant to CR-20.

CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)

Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City invested in outreach to the homeless through General Fund-supported projects, including street outreach by mental health professionals and a community engagement day center. In addition, Kent Police Homeless outreach team to unsheltered individuals by connecting them to Human Services staff and providing information on organizations that provide homeless assistance. The City provides information on its severe weather shelter through organizations that work with the homeless and in locations where homeless individuals assemble; e.g, the library, hot meal programs, etc.

Residents who contacted the Human Services Division received referrals to rental assistance, shelter, and other requests. The City also works with providers to coordinate basic service needs such as food, transportation, and healthcare. Information can be found on city website.

Finally, the City participated in collaborative efforts in providing cooling and air quality centers that supported residents and organizations during extremely hot weather in the summer.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City addressed emergency shelter and transitional housing needs of homeless persons by funding: YWCA: Anita Vista Transitional Housing Program (housing for domestic violence survivors and their families); St. Stephen Housing Association Transitional Housing Program (housing for families); Multi-Service Center-(Shelter and Supportive Housing); and Catholic Community Services-Katherine's and Rita's House (shelter and case management services to single women in recovery).

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

The YWCA (CDBG-funded) provided case management services and helped homeless individuals find permanent housing.

Through its homeless continuum; which was funded by General Funds and CDBG, Multi-service Center (MSC) provided responsive services to target the needs of homeless individuals. Services

provided along the continuum consisted of shelter with supportive services, hotel vouchers, rental assistance, case management, and referrals to permanent housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City funded rental assistance to prevent homelessness and those services were provided by MSC, YWCA, Solid Ground, Circle of Caring Friends, St. Stephen Housing Association, and Open Doors for Multi-cultural Families.

Most of the women that received shelter through CCS were women who were released from the King County Regional Justice Center.

CR-30 - Public Housing 91.220(h); 91.320(j)

Actions taken to address the needs of public housing

The city continues to work collaboratively to address the needs of public housing by advocating for affordable housing, providing supportive services to prevent homelessness, and staffing committees and application review teams that direct funds to organizations managing affordable housing stock.

Actions taken to encourage public housing residents to become more involved in management and participate in homeownership

The King County Housing Authority (KCHA) increased resident involvement through several mechanisms; e.g., the Resident Advisory Council was created as a forum for residents to provide feedback to assist KCHA with the development of policies and procedures that impact Housing Authority residents, etc. The City was rarely able to have direct impact on resident involvement.

Actions taken to provide assistance to troubled PHAs

The KCHA is not considered a troubled PHA.

CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)

Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)

The City has implemented a Rental Housing Inspection Program has been instrumental in finding and addressing hundreds of health/safety code violations. This preserves affordable housing and impacts the return on residential investment.

Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)

- Staff participated on the King County Climate Equity Community Task Force, which drafted the Sustainable and Resilient Frontline Communities section of the King County Strategic Climate Action Plan and won the 2022 King County Department of Natural Resources and Parks Green Globe Environmental Catalyst Award.
- City staff engaged with community partners to establish and build strong partnerships for human services and community development. Human Services Division staff will continue to work with Economic Development Division staff on outreach and engagement and provide recommendations on best practices to ensure culturally responsive service to under-served communities. This work includes engaging with nonprofits, faith-based organizations, grassroots community groups, other government partners, and individuals who are historically underrepresented to learn how to overcome barriers.

Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)

None.

Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)

CDBG funds for the Home Repair Program enabled homeowners to maintain their homes and preserve housing stock by assisting with critical repairs that they otherwise could not afford.

The City also:

- Allocated CDBG funds to Puget Sound Training Center to provide job training and employment

assistance to under-served populations.

- Allocated CDBG funds to Partner in Employment to provide culturally responsive case management & job readiness skills to prepare under-served/new Americans for employment.
- Allocated CDBG funds to Highline College to provide technical assistance to micro-enterprise businesses impacted by the pandemic.

Actions taken to develop institutional structure. 91.220(k); 91.320(j)

The City of Kent is actively involved in many initiatives and ongoing commitments to improve the life of Kent residents. The City participates committees, boards, and works directly with agencies and organizations that provide services to enhance the level of quality of services in Kent and throughout South King County. The City is actively engaged with refugee and immigrant communities by staffing and facilitating the Kent Cultural Diversity Initiative Group (KC-DIG).

The City of Kent is committed to eliminating racial inequities and improving outcomes for all racial groups to mirror the diversity of its community. We are continuously taking steps to face and dismantle institutional and structural barriers to ensure government policies and practices do not infringe upon the equal treatment and opportunity of all persons who live, work, and visit Kent. The City is in final development of the Racial Equity Strategic Plan which will go to the City Council later this spring.

The Kent Human Services Commission and HSD staff continues to implement recommendations from the *Community-Based Vision for Equitable Grantmaking* developed in 2021. In addition, the City hired consultants to work with the Kent Human Services Commission and staff to prioritize and direct 2023-2024 human services investments using a racial equity lens. Staff are evaluating the 2023-2024 human services funding cycle.

The pandemic amplified social and economic factors that contributed to poor health outcomes, and economic impacts compounded with longstanding racial disparities preventing African American residents from accessing traditional pathways to wealth and economic security. In late 2022, Human Services staff recommended a Steering Committee be formed comprised of African American-led organizations, and stakeholders to better support Kent residents. The Steering Committee has begun identifying priorities in services and programs, current funding gaps, future funding opportunities, and capacity building recommendations for African American-led organizations. The Steering Committee set an intention to primarily prioritize and focus on long-term planning efforts as the community continues with crisis response and recovery efforts, to achieve an equitable recovery.

Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)

The City funded several organizations providing housing and rental assistance: MSC, CCS, Open Doors for

Multi-cultural Families, St. Stephen Housing Association, World Relief-Seattle, YWCA, Solid Ground, and DAWN (General Fund budget). The City coordinates housing services through its investment, communication, and networking with these organizations. Additionally, the City sits on several committees that coordinate services to homeless individuals. Homeless coordination is led by the King County Regional Homelessness Authority.

South King Housing and Homelessness Partnership (SKHHP) is a joint board formed by an interlocal agreement between the Kent, 8 SKC jurisdictions, and King County. SKHHP's mission is to work together and share resources to increase available options for SKC residents to access affordable housing and preserve existing affordable housing stock. Kent has contributed funds to SKHHP from the General Fund budget since 2016. Objectives include: sharing technical information and resources to promote sound housing policy, coordinating public resources to attract greater private and public investment, and providing unified voice for SKC.

SKHHP Advisory Board - As part of SKHHP's commitment to amplifying and ensuring community voices lead the work, an Advisory Board was created in 2021 which continues to inform and influence SKHHP Executive Board decisions by providing recommendations that advance the broader interests of the communities they represent. All Advisory Board members live or work in SKC and possess a personal and/or professional commitment to understanding and working to undo the impacts of institutionalized racism and disparities experienced by BIPOC communities.

The SKC Joint Planners, continued to meet, discussing Regional Affordable Housing Task Force Recommendations and served as a starting part for a joint effort in SKC to apply for Housing Action Plan funds from the State. Cities seeking to develop a housing action plan were made eligible to apply for planning grants through the Department of Commerce, for up to \$100,000. Ultimately the Kent Housing Options Plan (KHOP) was adopted by City Council in June 2022, and serves as the housing action plan for the City of Kent in accordance with HB 1923.

City staff attended statewide meetings established over the course of the pandemic to further partnerships between public and private housing and social service agencies including; the Countywide Subregional Human Services Collaboration meeting facilitated by King County. The objective of the meetings in 2022 focused on the County's Eviction Prevention and Rental Assistance Program (EPRAP). EPRAP helped residents behind in rent and utility payments due to COVID-19 hardships during 2022 and will continue into early 2023. Eligible households throughout King County who had past due rent, because of unemployment, lost wages, or health crises as a result of COVID-19, were able to apply for assistance.

Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)

Recommendations from the City's Analysis of Impediments to Fair Housing Choice included:

Recommendation I: The City is continuing its efforts in expanding current education and outreach

The City continued to work on this recommendation by: (1) Posting fair housing materials on its website; (2) Providing fair housing articles/information/notices in electronic communications to the Kent Cultural Diversity Initiative Group; and (3) Providing fair housing materials to apartment complexes through its police department.

Recommendation II: Continue ongoing enforcement activities

In January 2017, the Kent City Council unanimously passed a Source of Income Discrimination Ordinance. This tenant protection ensures that people already facing high barriers to housing are not discriminated against solely based on use of a Section 8 voucher or other form of public assistance. This can have a significant impact on communities like Kent whose low-income residents disproportionately need to rely on housing subsidies to make ends meet, including households of color, seniors, veterans, people with disabilities, and single parent households with young children.

Since 2017, Kent has allocated funds in its budget for a Rental Inspection program. This program has benefitted residents in many ways, including helping protect tenants who fear speaking up about substandard housing conditions and ensuring that rental properties are adequately maintained.

The City does not have enforcement authority; the Washington State Human Rights Commission and the King County Office of Civil Rights investigates complaints.

Recommendation III: Target home ownership and lending marketing to African Americans and Hispanics households

When the City received stimulus funds through the Neighborhood Stabilization Program (NSP), the funds were used to purchase and rehabilitate three foreclosed homes, which were then sold to incomeeligible homebuyers. The homebuyers were families of African descent that had been on the Habitat for Humanity waitlist for an extended period; the families received zero-interest loans. A fifteen-year covenant of affordability was signed by each homebuyer. Mortgage payments received from the homebuyers were entered a fund that will allow Habitat for Humanity to purchase, rehabilitate, and sell additional houses. (Habitat for Humanity provides an annual accounting to the City on the amount of these funds.) In 2022, one of the homeowners who purchased a home from Habitat moved to another property and re-sold the home to Habitat, which will in turn resell it to a low/moderate-income buyer.

The City will continue exploring opportunities to consider low-income homebuyers assistance programs, recognizing the importance of homeownership as a pathway to building assets for low- and moderate-income residents.

CR-40 - Monitoring 91.220 and 91.230

Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

The City monitored its CDBG projects throughout the year and provided a significant amount of technical assistance to ensure compliance. Because the City used a portion of its funds to respond to COVID-19, two (2) new projects were funded in 2022: World Relief-Seattle (community garden to increase food security) and Utopia (healthcare resources and testing for individuals in the sex industry). The City also connected organizations that had not collaborated previously. For example, The City worked with Utopia on a CDBG-CV grant partnership with Multi-service Center to provide rental assistance grants to households due to the economic impacts of COVID-19 in 2022. The City also met with several entitlement and CDBG-CV supported organizations to review scopes of work, provided TA on reporting, and reviewed compliance.

The City completes a Sub-recipient Risk Analysis to prioritize project reviews. Due to the pandemic, the City decided not to conduct on-site reviews in 2022, but desk monitoring, and virtual reviews were completed to ensure agencies were able to meet federal requirements. On-site monitoring will begin in 2023.

The following standards and procedures were used to monitor CDBG-funded agencies:

- Programs funded by the City must maintain high standards. Organizations are informed via the CDBG Agreement that the failure to comply with contractual requirements and regulations could result in remedial actions and/or the termination of funding.
- Backup reports to support costs are required; and if adequate documentation is not submitted, payment is reduced or denied.
- Projects received quarterly monitoring. Programs that needed guidance in achieving performance measures or adhering to contractual requirements received technical assistance, were required to attend a meeting with City staff, and/or received an on-site monitoring visit;
- Monitoring concerns/finding were reviewed with agency staff and documented in writing. When applicable, timely corrective action was required.
- Agencies were required to provide supporting documentation or written communication verifying that deficiencies were corrected.

Citizen Participation Plan 91.105(d); 91.115(d)

Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.

- A Public Notice was posted on two City website locations on Friday, February 3rd, 2023: City of Kent website and Human Services Division website.
- A link to the website was provided to non-profits, South King County Planners, and stakeholders in the Kent area. In addition, a link to the electronic notice was provided to participants of the Kent Cultural Diversity Initiative Group (KC-DIG) and other organizations that have contacts with ethnic/racial minorities, non-English speaking persons, and people with disabilities.
- The Kent community and stakeholders were also invited to provide comments at a public hearing on February 3rd, 2023.

CR-45 - CDBG 91.520(c)

Specify the nature of, and reasons for, any changes in the jurisdiction’s program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.

There were no changes in the City's program objectives. The City does not anticipate major changes in programs; however, we may slightly diversify how capital funds are invested and consider investing in more public service prevention and projects that support economic viability.

Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?

No

[BEDI grantees] Describe accomplishments and program outcomes during the last year.

CR-45 - CDBG 91.520(c)

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